ACT NO. 2012-379

- 1 HB71
- 2 140919-4
- 3 By Representative Roberts
- 4 RFD: Commerce and Small Business
- 5 First Read: 07-FEB-12
- 6 PFD: 01/23/2012



2	ENROLLED	. An	Act.

To amend Section 39-2-12 of the Code of Alabama

1975, relating to timely execution of public works contracts;

to prohibit an awarding authority from contractually
increasing the time for payment for completing work beyond a
certain number of days; to provide for interest of one percent
per month to be added on any dollar amount approved and unpaid
for each month; to require certification and proof of
certification of the availability of funds by the awarding
authority to pay contractors for the work under the contract;
to provide that a contractor that is not paid should be
entitled to recover reasonable attorney's fees, costs, and
reasonable expenses in connection with the nonpayment.
BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections Section 39-2-12 and 41-16-3 of the Code of Alabama 1975, are is amended to read as follows: "\$39-2-12.

- "(a) As used in this section the following words shall have the meanings ascribed to them as follows:
- "(1) CONTRACTOR. Any natural person, partnership, company, firm, corporation, association, limited liability company, cooperative, or other legal entity licensed by the Alabama State Licensing Board for General Contractors.

"(2) NONRESIDENT CONTRACTOR. A contractor which is neither a. organized and existing under the laws of the State of Alabama, nor b. maintains its principal place of business in the State of Alabama. A nonresident contractor which has maintained a permanent branch office within the State of Alabama for at least five continuous years shall not thereafter be deemed to be a nonresident contractor so long as the contractor continues to maintain a branch office within Alabama.

- "(3) RETAINAGE. That money belonging to the contractor which has been retained by the awarding authority conditioned on final completion and acceptance of all work in connection with a project or projects by the contractor.
- "(b) Unless otherwise provided in the specifications, partial payments shall be made as the work progresses at the end of each calendar month, or as soon thereafter as practicable, on the estimates made and approved by the awarding authority but in no case later than 45 days after the acceptance by the awarding authority that the estimate and terms of the contract providing for partial payments have been fulfilled. In preparing estimates, the material delivered on the site, materials suitably stored and insured off-site, and preparatory work done may be taken into consideration. If the amount due by the awarding authority is not in dispute and the amount payable is not paid within the

above 45-day period, the contractor to whom payment is due shall also be entitled to interest from the awarding authority at the rate of one percent per month (12 percent per annum) at the rate assessed for underpayment of taxes under Section 40-1-44(a), Code of Alabama, 1975 on the unpaid balance due. Any agreement to increase the 45-day period for payment after the execution of the contract is not enforceable. Interest payments shall not be due on payments made after the 45-day period because of administrative or processing delays at the close of the fiscal year. The provisions in this subsection shall not apply to contracts administered by the Alabama Building Commission, regardless of the source of the funds to be utilized to fulfill the awarding authority's obligation under the contract.

"(c) In making the partial payments, there shall be retained not more than five percent of the estimated amount of work done and the value of materials stored on the site or suitably stored and insured off-site, and after 50 percent completion has been accomplished, no further retainage shall be withheld. The retainage as set out above shall be held until final completion and acceptance of all work covered by the contract unless the escrow or deposit arrangement described in subsections (f) and (g) is utilized. Provided, however, no retainage shall be withheld on contracts entered into by the Alabama Department of Transportation for the

construction or maintenance of public highways, bridges, or roads.

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"(d) In addition to other requirements, a nonresident contractor shall satisfy the awarding authority that he or she has paid all taxes due and payable to the State of Alabama or any political subdivision thereof prior to receiving final payment for contract work. When maintenance periods are included in the contract covering highways and bridges or similar structures, the periods shall be considered a component part of the contract. On completion and acceptance of each separate building, public work, or other division of the contract on which a price is stated separately in the contract or can be separately ascertained, payment may be made in full, including the retained percentage thereof, less authorized deductions. Nothing in this section shall be interpreted to require the awarding authority to make full payment on an item of work when the item of work is an integral part of a complete improvement.

"(e) In lieu of the retained amounts provided for in subsection (c) of this section, the awarding authority may provide in the specifications or contracts an alternate procedure for the maintenance of an escrow account as provided in subsection (f) or the depositing of security as provided in subsection (g).

1	"(f) An	escrow account,	established	pursuant to an
2	escrow agreement,	shall be entered	d into only o	on the following
2	conditions:			

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- "(1) If the contractor shall have entered into more than one construction contract allowing for the maintenance of escrow accounts, the contractor may elect to combine the amounts held in lieu of retainage under each contract into one or more escrow accounts or may elect to establish a separate escrow account for each contract.
- "(2) Only state or national banks chartered within the State of Alabama or savings and loan associations domiciled in the State of Alabama may serve as an escrow agent.
- "(3) The escrow agent must limit the investment of funds held in escrow in lieu of retained amounts provided for in subsection (c) of this section to savings accounts, certificates of deposit or similar time deposit investments (which may, at the election of the contractor, be in an amount in excess of the maximum dollar amount of coverage by the Federal Deposit Insurance Corporation, the Federal Savings & Loan Insurance Corporation, or other similar agency), U.S. Treasury Bonds, U.S. Treasurer Notes, U.S. Treasurer Certificates of Indebtedness, U.S. Treasury Bills, bonds or notes of the State of Alabama or bonds of any political subdivision of the State of Alabama.

"(4) As interest on all investments held in escrow
becomes due, it shall be collected by the escrow agent and
paid to the contractor.

- "(5) The escrow agent shall periodically acknowledge to the awarding authority and contractor the amount and value of the escrow account held by the escrow agent, and any additions to the escrow account by the awarding authority shall be reported immediately to the contractor. Withdrawals from the escrow account shall only be made subject to the written approval of the awarding authority.
- "(6) Upon default or overpayment, as determined by the awarding authority, of any contract or contracts subject to this procedure, and upon the written demand of the awarding authority, the escrow agent shall within 10 days deliver a cashier's check to the awarding authority in the amount of the escrow account balance (subject to the redemption value of such investments at the time of disbursement) relating to the contract or contracts in default.
- "(7) The escrow account may be terminated upon completion and acceptance of the contract or contracts as provided in subsections (c) and (i) of this section.
- "(8) All fees and expenses of the escrow agent shall be paid by the contractor to the escrow agent and if not paid shall constitute a lien on the interest accruing to the escrow account and shall be paid therefrom.

"(9) The escrow account shall constitute a specific
pledge to the awarding authority, and the contractor shall
not, except to his surety, otherwise assign, pledge, discount,
sell, or transfer his interest in said escrow account, the
funds in which shall not be subject to levy, garnishment,
attachment, or any other process whatsoever.

- "(10) The form of the escrow agreement and provisions thereof in compliance herewith, as well as such other provisions as the awarding authority shall from time to time prescribe, shall be subject to written approval of the awarding authority. The approval of the escrow agreement by the awarding authority shall authorize the escrow agent to accept appointment in such capacity.
- "(11) The awarding authority shall not be liable to the contractor or his surety for the failure of the escrow agent to perform under the escrow agreement, or for the failure of any financial institution to honor investments issued by it which are held in the escrow account.
- "(g) The contractor may withdraw the whole or any part of the retainage upon deposit of securities only in accordance with the following procedures:
- "(1) The contractor shall deposit with the State

 Treasurer or the municipal or county official holding funds

 belonging to the contractor, the following readily negotiable

 security or any combination thereof in an amount at least

L	equal to the amount withdrawn, the security shall be accepted
2	at the time of deposit at market value but not in excess of
3	par value:

"a. U.S. Treasury Bonds, U.S. Treasury Notes, U.S. Treasury Certificates of Indebtedness, or U.S. Treasury Bills.

"b. Bonds or notes of the State of Alabama.

"c. Bonds of any political subdivision of the State of Alabama.

"d. Certificates of deposit issued by the Federal Deposit Insurance Corporation insured banks located in the State of Alabama. The certificates shall be negotiable and only in an amount not in excess of the maximum dollar amount of coverage by the Federal Deposit Insurance Corporation.

"e. Certificates of deposit issued by savings and loan associations located in the State of Alabama, the accounts of which are insured by the Federal Deposit Insurance Corporation or the accounts of which are insured by a company approved by the state Savings and Loan Board and the certificates shall be made payable with accrued interest on demand. Any certificate from any of the savings and loan associations referred to in this paragraph shall not be for an amount in excess of the maximum dollar amount of coverage of the Federal Deposit Insurance Corporation.

"(2) The agency or department of the state having jurisdiction over any public works contract shall notify the

State Treasurer of the amount of the deposit required and shall also notify the State Treasurer when to release the deposit.

- "(3) The architect or engineer representing any municipality or county or the chair of any board, commission, or agency of any municipality or county shall notify the municipal or county official of the amount of deposit required and shall also notify the municipal or county official when to release the deposit.
 - "(4) At the time of deposit of any security, the security may be endorsed and shall be accompanied by a conditional assignment to the public body designated as owner in the contract document, which assignment shall empower the State Treasurer, or the municipal or county official to negotiate the security at any time to the extent necessary to cause the fulfilling of the contract.
 - "(5) Any interest or income due on any security deposited shall be paid to the contractor. If the deposit is in the form of coupon bonds, the coupons, as they respectively become due, shall be delivered to the contractor.
 - "(6) In the event the contractor defaults in the performance of the contract or any portion of the contract, the securities deposited by the contractor in lieu of retainage and all interest, income, and coupons accruing on the securities, after default, may be sold by the state or any

1	agency or department of the state, any municipality or county,
2	or any board, commission, or agency of the municipality or
3	county and the proceeds of the sale shall be used as if the
4	proceeds represented the retainage provided for under the
5	contract.

- "(h) All material and work covered by partial payments made shall become the sole property of the awarding authority, but the contractor shall not be relieved from the sole responsibility for the care and protection of materials and work upon which payments have been made, and for the restoration of any damaged work.
- "(i)(l) Upon the contractor's completion and the awarding authority's acceptance of all work required, the awarding authority shall pay the amount due the contractor upon the contractor's presentation of the following items:
- "a. A properly executed and duly certified voucher for payment.
- "b. A release, if required, of all claims and claims of lien against the awarding authority arising under and by virtue of the contract, other than such claims of the contractor, if any, as may be specifically excepted by the contractor from the operation of the release in stated amounts to be set forth therein.
- "c. Proof of advertisement as provided by law. <u>Upon</u>
 proof of advertisement, the prescribed terms of payment shall

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"(2) Such payment shall become due and owing $\frac{40}{45}$ days after all the requirements of subdivision (1) are fulfilled, and any agreement to increase the 45-day period for payment after the execution of the contract is not enforceable. If the awarding authority fails to make payment, amount payable is not paid as required, interest on the amount shall be due and owing to the contractor. The interest rate shall be the legal amount currently charged by the State of Alabama Department of Revenue. Interest shall accrue on the day following the later date described above and shall be paid from the same fund or source from which the contract principal is paid. The interest rate for payments made by the state shall be the legal amount currently charged by the State Department of Revenue assessed for under payment of taxes under Section 40-1-44 (a) , Code of Alabama, 1975 and for payments made by all other entities, shall be at the rate of one percent per month (12 percent per annum) on the unpaid balance due.

"(3) Except as may be prohibited by Article I,

Section 14 of the Constitution of Alabama of 1901, a

contractor or awarding authority may file a civil action

against the party contractually obligated for the payment or

repayment claimed to recover the amount due plus the interest

accrued in accordance with this chapter. In addition to the payment of any amounts due plus interest, if applicable, the court shall award the prevailing party reasonable attorneys' fees, court costs, and reasonable expenses. This provision shall not apply to contracts administered by the Alabama Building Commission, regardless of the source of the funds to be utilized to fulfill the awarding authority's obligation under the contract.

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"(j) If the Department of Transportation or a county awarding authority shall determine that there has been overpayment to a contractor on a contract award pursuant to this chapter, the Department of Transportation or the county awarding authority shall provide written notice of the overpayment to the contractor and the contractor shall remit the overpayment to the Department of Transportation or the county awarding authority within 120 60 days of receipt of the demand. If the contractor fails to remit payment in full of the overpayment within 120 60 days of receipt of demand, the contractor shall be disqualified from bidding as a prime contractor or from performing work as a subcontractor on any future Department of Transportation contract or county contract for the construction or maintenance of public highways, bridges, or roads until the overpayment is made. The Department of Transportation or county awarding authority shall also be entitled to interest from the contractor at the

1	rate of one percent per month (12 percent per annum). rate
2	assessed for under payment of taxes under Section 40-1-44 (a)
3	Code of Alabama 1975 beginning on the 61st day after the
4	contractor's receipt of demand.
5	"(k) The contract between the awarding authority and
6	contractor shall contain provisions outlining the source of
7	sufficient funds to be utilized to fulfill the awarding
8	authority's obligations under the contract, including whether
9	the funds are held by the awarding authority at the time of
10	the execution of the contract or whether the funds will become
11	available at a date following the execution of the contract.
12	Should the source of funds for the payment be a grant, award,
13	or direct reimbursement from the state, federal government, or
14	other source which will not become available until after the
15	execution of the contract, this shall be disclosed in the
16	contract and the provisions of this chapter regarding prompt
17	payment shall not apply until the awarding authority is in
18	receipt of the funds as provided in the contract. Upon such
19	receipt, the 45-day requirement in this chapter shall commence
20	and shall be enforceable as provided herein.
21	"(1) In the event of a conflict between the
22	provisions of this section and the provisions of any other
23	section of the Code of Alabama 1975, or any agency's or
24	department's rules, regulations, or manuals, this section
25	shall govern.

"(m) The provisions of this section shall not apply
to any state agency established pursuant to Chapter 1 of Title
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"(a) Whenever the State of Alabama is a party to any contract, the contract shall be executed by all parties in a timely fashion. When a party to a contract, other than the state, has fully executed the its responsibility under the contract and there remains only the payment of funds by the state, payment shall be made in a timely manner. If the amount due by the state is not in dispute, payment shall be made within 30 45 days after the other party has completed his or her portion of the contract and presented a proper invoice, the 45 days in which payment shall be made shall not be waived by either party to the contract. Any agreement to increase the 45-day period for payment is not enforceable. If the amount payable is not paid within 30 45 days, the party to whom payment is due shall also be entitled to interest at the rate currently charged by the Alabama Department of Revenue on the any amount shall be charged approved and unpaid shall be added for each month or fraction thereof until final payment is made. The contract between the state and a contractor that is executed pursuant to this chapter shall contain a certification from the state that the state has funds sufficient to fulfill its obligations under the contract.

Before commencement of the work by the contractor, the state
shall furnish to the contractor reasonable evidence that
financial arrangements have been made to fulfill the state's
obligations under the contract. After the evidence has been
furnished, the state shall not materially vary the financial
arrangements without prior notice to the contractor. A party
who receives a payment from the state in connection with a
contract shall pay each of its subcontractors or
sub-subcontractors the portion of the state's payment to the
extent of that subcontractor's or sub-subcontractor's interest
in the state's payment in accordance with the payment terms
agreed to by the contractor and the subcontractor, but if
payment terms are not agreed to, then within seven days after
receipt of payment from the state. The payment shall include
interest, if any, that is attributable to work performed by
the subcontractor or sub-subcontractor. The interest rate
shall be the legal amount currently charged by the state one
percent per month of the unpaid balance. Interest shall be
paid from the same fund or source from which the contract
principal is paid. Nothing in this subsection shall prevent
the state, contractor, or subcontractor from withholding
payments if there is a bona fide dispute over one or more of
the following:
"(1) Unsatisfactory job progress.

"(2) Defective construction not remedied.

1	(3) Disputed Work.
2	"(4) Third party claims filed or reasonable evidence
3	that a claim will be filed.
4	"(5) Failure of the contractor, subcontractor, or
5	sub-subcontractor to make timely payments for labor, equipment
6	and materials.
7	"(6) Property damage to owner the state; contractor;
8	or subcontractor.
9	"(7) Reasonable evidence that the contract,
10	subcontract, or sub-subcontract cannot be completed for the
11	unpaid balance of the contract or contract sum.
12	"(b) In the event that there is a bona fide dispute
13	over all or any portion of the amount due on a progress
14	payment from the owner state, contractor, or subcontractor
15	then the owner state, contractor, or subcontractor may
16	withhold payment in an amount not to exceed two times the
17	disputed amount. In any civil action, the state, contractor,
18	or subcontractor in whose favor a judgment is rendered shall
19	be entitled to recover payment of reasonable attorney's fees
20	and court costs.
21	"(c) An owner The state is required to notify a
22	contractor in writing within 15 days of receipt of any
23	disputed request for payment. A contractor, subcontractor, and
24	sub-subcontractor is required to provide written notification
25	within five 10 days of disputed request for payment or notice

1	of disputed request for payment receipt of any disputed
2	request for payment.
3	"(d) The amount of retainage withheld by the
4	contractor to the subcontractor or the subcontractor to the
5	sub-subcontractor shall not exceed the retainage withheld by
6	the state unless interest as provided in subsection (a) is
7	applied to the withheld amount.
8	"(e) If the state, a contractor, or a subcontractor
9	has not made payment in compliance with this chapter, the
10	party that did not receive timely payment shall be entitled,
11	in addition to the interest specified in this section and the
12	contract amount due, to reasonable attorneys' fees, costs, and
13	reasonable expenses incurred to collect the amount due.
14	"(f) In the event of a conflict between the
15	provisions of Section 41-16-3 and the provisions of any other
16	section of the Code of Alabama 1975, or any agency's or
17	department's rules, regulations, or manuals, this section
18	shall govern.
19	"(g) The provisions of Section 41-16-3 shall not
20	apply to any state agency established pursuant to Chapter 1 of
21	Title 33."
22	Section 2. The payment provisions of this amendatory

act shall not apply to contracts entered into by governmental

entities as a result of response and recovery to any of the

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1	conditions described in Section 31-9-2(a), Code of Alabama
2	1975.
3	Section 3. The provisions set forth in this
4	amendatory act shall apply to all payments, partial or
5	otherwise.
6	Section 4. This act shall become effective on the
7	first day of the third month following its passage and
0	approval by the Governor, or its otherwise becoming law.

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3		The state of the s	
4		Speaker of the House of Repr	esentatives
5		Kay / ver	
6		President and Presiding Office	er of the Senate
7		House of Representative	es
8 9	I and was pas	hereby certify that the within seed by the House 17-APR-12, as	Act originated in amended.
10 11		Greg Pappas	
12 13		Clerk	
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14			
15	Senate	08-MAY-12	_ Amended and Passed

08-MAY-12

TIME 5:23 p.m.

Calvert Bandley

GOVERNOR

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House

Alabama Secretary Of State

Concurred in Sen-

ate Amendment

Act Num...: 2012-379 Bill Num...: H-71

Recv'd 05/16/12 08:53amSLF

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PONSORS

HOUSE ACTIO

RESOLUTION AS REQUIRED IN SECTION C OF ACT NO. 81-889 WAS ADOPTED AND IS ATTACHED HEREBY CERTIFY THAT THE TO THE BILL, H.B.

_NAYS_O YEAS 74 GREG PAPPAS, Clerk

HEREBY CERTIFY THAT THE NOTICE & PROOF IS ATTACHED AS REQUIRED IN THE GENERAL ACTS OF ALABAMA, 1975 ACT NO. TO THE BILL, H.B.

GREG PAPPAS, Clerk

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SENATE ACTION

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This Bill was referred to the Standing Committee of the Senate on \mathcal{B}

_ by a vote of session and is by order of the Committee and was acted upon by such Committee in returned therefrom with a favorable report w/amend(s) 3 w/sub

20/2 nays O abstain O gay of yeas 4 this 26

Chairperson,

RD 2 CAL 0 JAMBS 5 . /1 TI DATE: R

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20 RE-COMMITTED RE-REFERRED Committee DATE:

CONFERENCE COMMITTEE

House Conferees

I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, 里

PATRICK HARRIS, Secretary

FURTHER SENATE ACTION (OVER)

NAYS 7 YEAS

Cor	Date:		This	Rult Sen	This		Ser		REC	DATE:	INDE	DATE:		YEASAnd wa	TA.	J & C C T J
Committee:	3:Rereferred	, Chair	day of, 20.	Rules pursuant to Senate Rule 23 is reported Senate for assignment to the Committee on:	This bill having been referred to the Commi		Senate Conferees	CONFERENCE COMMITTEE	RECONSIDERED YEAS NAY	Ü	INDEFINITELY POSTPONED YEAS NAT		PATRICK HA Sec	s ordered returned for	PAS	
